

**IN THE COURT OF APPEAL MALAYSIA IN PUTRAJAYA
(APPELLATE JURISDICTION)
IN THE FEDERAL TERRITORY OF PUTRAJAYA**

CIVIL APPEAL NO: B-02(NCC)(A)-2145-11/2022

BETWEEN

**BLUDREAM CITY DEVELOPMENT SDN BHD ... APPELLANT
(NO. SYARIKAT: 914950-X)**

AND

**PEMBINAAN BINA BUMI SDN BHD ...RESPONDENT
(NO. SYARIKAT: 854736-K)**

**In the High Court of Malaya at Shah Alam
Companies (Winding-up) No.: BA-28NCC-454-09/2022**

Between

**Pembinaan Bina Bumi Sdn Bhd ...Petitioner
(No. Syarikat: 854736-K)**

And

**Bludream City Development Sdn Bhd ... Respondent
(No. Syarikat: 914950-X)**

CORAM:

**RAVINTHRAN PARAMAGURU, JCA.
MARIANA YAHYA, JCA.
LIM CHONG FONG, JCA.**



GROUNDS OF JUDGMENT

INTRODUCTION

[1] This is an appeal against the decision to wind-up a company based on non-payment ordered by an adjudication decision made under the Construction Industry Payment and Adjudication Act 2012 (“**CIPAA**”).

[2] The Appellant here (Respondent in the High Court) is the developer of a service apartment located at the Mines Resort City, Selangor (“**Project**”).

[3] The Respondent here (Petitioner in the High Court) is the construction works contractor engaged by the Appellant to construct and complete the building and infrastructure works of the Project.

[4] We heard the appeal on 24th November 2023 and thereafter reserved our decision to deliberate on the submissions advanced by the parties.

[5] Having so duly deliberated, we provide below our decision together with the supporting grounds thereof.



BACKGROUND

[6] The Respondent on 17th July 2019 initiated CIPAA adjudication proceeding against the Appellant for unpaid interim certificate no. 4R for work done in the Project amounting to RM5,510,197.91.

[7] After having gone through the adjudication proceeding, the adjudicator on 4th February 2020 made his decision (“**Decision**”) in favour of the Respondent by ordering, amongst others:

- (i) pay the Respondent the sum of RM5,510,197.91 (“**Adjudicated Amount**”);
- (ii) pay the Respondent simple interest on the Adjudicated Amount at the rate 5% per annum from 9th July 2019 until the Adjudicated Amount is paid; and
- (iii) pay the Respondent the costs of adjudication proceeding of RM61,289.00.

[8] Consequently, the Appellant on 4th March 2020 instituted Shah Alam High Court Originating Summons no. BA-24C-27-03/2020 to set aside the Decision.

[9] The Appellant also in the same proceeding applied to stay the Decision.



[10] The Respondent thereafter on 11th August 2020 also instituted Shah Alam High Court Originating Summons no. BA-24C-76-08/2020 to enforce the Decision.

[11] On 13th August 2020, the Appellant's architect issued valuation report no. 37, interim certificate no. 37 and revised statement of final account. The Respondent was aggrieved and accordingly on 26th August 2020 commenced arbitration proceeding to have the dispute on interim certificate no. 37 and revised statement of final account referred to arbitration. The Appellant cross referred its dispute on the final determination of the Decision to the same arbitration.

[12] The High Court on 10th December 2020 dismissed the Appellant's setting aside application as well as stay application and allowed the Respondent's enforcement application; see ***Bluedream City Development Sdn Bhd v. Pembinaan Bina Bumi Sdn Bhd [2021] CLJU 319.***

[13] The Appellant appealed to the Court of Appeal against the decisions of the High Court but they were subsequently all dismissed on 19th May 2022.

[14] The Appellant thereafter sought for leave to appeal to the Federal Court against the decisions of the Court of Appeal but the Appellant's application was also dismissed on 20th October 2022.



[15] In the meantime, upon the High Court having made the decisions as stated in paragraph [12] above, the Respondent on 24th August 2021 served on the Appellant a statutory notice pursuant to s. 465(1)(e) and 466(1)(a) of the Companies Act 2016 demanding for payment of the sum of RM6,175,669.10 premised on the Decision. The Appellant however neglected to satisfy or pay the debt or any part thereof.

IN THE HIGH COURT

[16] The unpaid Respondent hence on 23rd September 2021 instituted Shah Alam High Court Winding-up Petition no. BA-NCC-454-09/2021 (“**Petition**”) to wind-up the Appellant.

[17] As a result, the Appellant applied to strike out the Petition, but that application was dismissed on 21st October 2021.

[18] Subsequently, the Appellant made another interlocutory application in the winding-up proceeding to seek a Fortuna injunction to restrain the Respondent from continuing with the winding-up proceeding against the Appellant but that application was also dismissed on 7th December 2021.

[19] Finally, the Petition was heard and accordingly allowed on 15th November 2022 with costs of RM8,000.00 to be paid out to the Respondent from the assets of the Appellant (“**Judgment**”).



[20] The learned Judge held, amongst others, as follows in his well-written grounds of Judgment with emphasis added by us:

[5] The Respondent alleged that the debt on a decision pursuant to CIPAA 2012 which is only of temporary finality and the alleged debt is currently being contested in the arbitration proceeding.

[6] There can be no hesitation that Adjudication Decision has been enforced as a court judgment/order and the Debt demanded in the section 466 Notice is based on the Enforcement Order.

[7] In relation to the above, one must also not lose sight the case of Bumimetro Construction Sdn Bhd Mayland Universal Sdn Bhd and another appeal (20170 MLJU 2245, where Lee Swee Seng J (as he then was) held as follows:

[34] Statutory adjudication referred under CIPAA does not require the agreement of the parties to commence the process and prevails over the parties' agreement to arbitrate in that arbitration cannot stand in the way of Statutory Adjudication and neither can it stultify or have the effect of automatically staying an Adjudication Decision until the Arbitral Award is delivered.

[66] Whilst the Adjudication Decision has the element and effect of temporary or Interim finality, it does not mean that it is denuded and devoid of any effect unless of course a stay of the Adjudication Decision is granted.

[67] Its binding effect cannot be ignored and it is precisely because of that, Parliament had allowed a party in whose favour an Adjudication Decision is given to be able to proceed to exercise the remedies available to it under the CIPAA.

[71] If it is a case where the debt pursuant to an Adjudication Decision could still be bona fide disputed, then Parliament would not have stated in section 13 that the Adjudication Decision is binding or in section 30(1) "If a party against whom an adjudication decision was made fails to make payment of the adjudicated amount..." A party against whom an Adjudication Decision is made is expected to make payments even before the enforcement of the Adjudication Decision under section 28 of the CIPAA. In the present case there is no application by Mayland to set



aside the Adjudication Decision; only an application for Stay of the Adjudication Decision that has been dismissed. There is no good ground to grant a Fortuna injunction here as the debt in the Adjudicated Decision cannot be seriously disputed until that that Decision is set aside or stayed.”

...

[9] Hence, based on the above authority, the debt which is premised on a decision pursuant to the CIPAA 2012 pursuant to an Enforcement Order is a judgment debt. To reiterate, the Shah Alam High Court had allowed the Petitioner’s application to enforce the Adjudication Decision and the Respondent’s application to set aside and stay the Adjudication Decision had been dismissed by the High Court. Furthermore, the Court of Appeal had unanimously dismissed the Respondent appeal and had upheld the decision of the Shah Alam High Court. Thus, the Respondent’s argument that the Adjudication Decision is of temporary finality and the filing of the winding-up petition which is solely done to prevent the Respondent from pursuing its counterclaim in the ongoing arbitration proceeding is devoid of any merits.

...

[17] The Respondent also alleged that based on the alleged Revised Final Account, Valuation Report No. 37 and Interim Certificate No. 37 there is no sum due and owing by the Respondent to the Petitioner and instead, there is overpayment to the Petitioner. To me, this cannot be true.

[18] The Valuation Report no. 37 and the Progress Certificate no. 37 were based on the Revised Final account issued by the Project Architect on 13/8/2020, which was never agreed to by the Petitioner. The Revised Final Account was unilaterally issued by the Architect to further reduce the Final Contract Sum, which was previously certified in the Statement of Final Account dated 25/2/2020 and received by the Petitioner on 5/3/2020 (“Final Account”). To-date, no reason was given by the Architect and/or the Respondent for the said revision to the Final Contract Sum.

[19] It must be highlighted that both the Final Account and Revised Final Account were issued:

- (a) After the Petitioner initiated adjudication proceeding pursuant to CIPAA 2102 against the Respondent for outstanding payment under Progress Certificate no. 4R, on 17/7/2019; and*



(b) after the learned Adjudicator delivered the adjudication decision in favour of the Petitioner on 4/2/2020.

[20] In short, the Valuation Report no. 37 and Interim Certificate no. 37 were therefore issued with the intention to frustrate the Petitioner's claims and to avoid making payment of the outstanding sum to the petitioner for work done under the Contract.

[21] Upon, receipt of the Revised Final Account, the Petitioner then issued the Notice of Reference to Arbitration dated 26/8/2020 to the Petitioner on 28/8/2020 to refer the disputes between the parties under the Contract to arbitration.

[22] In any event, these same arguments have been raised by the Respondent in the enforcement/setting aside/stay proceedings, which were rejected by the Shah Alam High Court. These contentions were also raised during the Injunction Application, which was dismissed by this Honourable Court. Consequently, the grounds raised by the Respondent in opposing the Petition, must certainly fail.

[23] As said, the judgment debt is an undisputable debt. Even though the Respondent is fully aware of the Enforcement Order, the Respondent has failed to settle the debt to the Petitioner. This only goes to shows that the debt due and owing to the Petitioner was not been disputed by the Respondent.

[24] The failure on the part of the Respondent to pay the amount due to the Petitioner trigger the presumption that the Respondent is unable to pay its debt. The presumption is, however, rebuttable. The onus shift onto the Respondent to show that it is able to pay the debt (see the case of Anekapangan Dwitama v Far East Food Industries Sdn Bhd [1998] 4 CLJ Supp 437).

[25] The Winding Up Petition presented by the Petitioner is based on an undisputable debt pursuant to an Enforcement Order. Reference by the Petitioner of its claim of RM5,510,197.91 in arbitration does not mean that



the Debt is still being disputed as alleged by the Respondent. Hence, I am satisfied that the Respondent has failed to rebut the presumption of insolvency.

[26] *The Respondent further argued that the filing of the winding up petition is for a collateral purpose of avoiding arbitration and to prevent the Respondent from pursuing its counterclaim in the arbitration.*

[27] ***To me, the Petitioner as a creditor who is not paid has a right to file a petition for winding-up, whatever the motives may be. The Court is concerned about the motives of the Petitioner here in winding-up the Respondent.***

[28] *This was the approach of Supreme Court in Morgan Guaranty Trust Co of New York v. Lian Seng Properties Sdn Bhd [1991] 1 MLJ 95 which appear at page 96 where the court through the judgment of Hashim Yeop Sani CJ (as he then was) said:*

[1] *The petition should not have been struck out in limine and should have been heard on its merit. Prima facie a creditor who has not been paid has a right to file a petition for a winding -up order whatever might be his motives.”*

[29] ***Moving on to the issue of whether Respondent is commercially a solvent company, it is crystal clear that even if the Respondent has sufficient assets or funds to pay back the debts, that does not mean they are commercially solvent. The Respondent may be wealthy and at the same time insolvent.***

[30] ***In deciding the Respondent’s solvency, it is trite law that even though a company may possess of wealth in the form of investment or assets not presently realizable to met its current liabilities, the company is legally commercially insolvent and may be wound up (see the Supreme Court decision in Sri Hartamas Sdn Bhd v. MbF Finance Bhd [1992] 1 CLJ (Rep) 303).The test of solvency is one of cash flow solvency, not balance sheet solvency.***



[31] *In Pengkalen Holiday Resort Sdn Bhd v. Perbadanan Paradise Lagoon Apartment (North) & Anor* [2016] 1 LNS 1114, the Court held as follows:

“[48] It is, in any event, now settled law that the issue on the inability to pay debt is to be considered in commercial context, which is the neglect to pay current demands regardless of whether the debtor is in possession of assets which, if realized would permit it to discharge its liabilities. The test of commercial insolvency simply means that the respondent company is not able to meet current debts when they fall due (see *System Communication Engineering Sdn Bhd v. Zabidin Sdn Bhd* [1999] 1 LNS 79; [1999] 1 AMR 1187). This is why it has been said that a company could be both insolvent but wealthy at the same time (see, for example, the Privy Council decision in *Malayan Plant (Pte) Ltd v. Moscow Narodny Bank Ltd* [1980] 1 LNS 44; [1980] 2 MLJ 53 and the Supreme Court decision in *Sri Hartamas Development Sdn Bhd v. MBF Finance Bhd* [1992] 1 CLJ 637). It is wholly insufficient that the assets might be realizable at some future date after the debts have become due and payable (see the Supreme Court decision in *Lian Keow Sdn Bhd (in Liquidation) & Anor v. Overseas Credit Finance (M) Sdn Bhd* [1988] 1 LNS 44; [1988] 2 MLJ 449).”

[32] ***In view of the above authorities, I find the Respondent has failed to adduce sufficient or credible evidence to show that the Respondent is commercially solvent, financially fit and capable of paying its debts to the Petitioner.***

[33] ***To prove the Respondent has ability to pay its debts and so rebut the presumption of its ability, the Respondent had produced the Summary Financial Information which is a documented printed out from the Companies Commission of Malaysia which relate to the Respondent Financial Year End 2018 which is not the latest and true financial figure. The Respondent’s excuse that its accounting software or system has been corrupted is unacceptable and merely an afterthought.***

[34] *Finally, the Respondent claims that it has a counterclaim and/or set off against the Petitioner in the arbitration proceedings amounting to a total of RM1,780,805.83. being overpayment to the Petitioner (RM280,805.83) and liquidated damages (RM1,500.000.00). But these claims (which is less than the Judgment Debt sum) is yet to be proved, whereas, the Petitioner here has obtained a valid Adjudication Decision and Enforcement Order against the*



Respondent. Until the counterclaim(s) have been determined and crystalised, it ought not to form a valid basis to oppose the Petition.”

[21] Dissatisfied with the Judgment, the Appellant has on 15th November 2022 lodged its appeal to the Court of Appeal.

FINDINGS OF THIS COURT

[22] Before us, the Appellant broadly contended that a party who has successfully obtained an enforced adjudication decision cannot proceed to rely on the adjudication decision to commence winding-up proceeding when the adjudicated dispute has been referred for final determination either by arbitration or the court. This is premised upon there being no express provision provided in the CIPAA as well as depriving the Appellant of its right to be heard in arbitration. Since the status of an adjudication decision is that of temporary finality only, the right to wind-up a company based on the Decision is contrary to the legislative intent of CIPAA. Otherwise the company would be wound-up based on an adjudication decision that has permanency from which the company cannot recover.

[23] Arbitration proceeding has been commenced against the Respondent by the Appellant on its cross claims based on the revised final valuation of the completed works, remediation of defective work and liquidated damages for late completion. These cross claims extinguish the Respondent's adjudicated claim allowed in the adjudication decision leaving a net sum of RM1,939,987.83 payable to the Appellant.



[24] In the premises, the winding-up of the Appellant as ordered by the High Court is wrong.

[25] The Respondent in retort contended it is trite that the Appellant may be wound-up based on a CIPAA adjudication decision particularly based on the case of ***Sime Darby Energy Solution Sdn Bhd (formerly known as Sime Darby Offshore Engineering Sdn Bhd) v. RZH Setia Jaya Sdn Bhd*** [2022] 1 MLJ 458 (CA).

[26] Based on the facts and circumstances of the case as adduced by the parties, the Appellant failed to pay against an indisputable debt that was determined in the Decision; hence the Appellant was correctly wound-up by the High Court.

[27] Our function here as an appellate court is that of review and this has been succinctly explained by Abdoolcader J (later FCJ) in ***Vasudevan v. T Damodaran & Anor*** [1981] 2 MLJ 150 as follows with emphasis added by us:

*"There is a catenation of cases on this point and it will suffice to cull and refer to a few which restate the well-settled principles. **An appellate court can review questions of discretion if it is clearly satisfied that the judge was wrong but there is a presumption that the judge has rightly exercised his discretion and the appellate court must not reverse the judge's decision on a mere "measuring cast" or on a bare balance as the mere idea of discretion involves room for choice and for differences of opinion** (Charles Osenton & Co v. Johnston [1942] AC 130 (at page 148), 148 per Lord Wright). The Privy Council held in *Ratnam v. Cumarasamy & Anor* [1964] 1 LNS 237; [1965] 1 MLJ 228 that an appellate court will not interfere with the discretion exercised by a lower court unless it is clearly satisfied that the discretion had been exercised on a wrong principle and should have been exercised in a contrary way or that there has been a miscarriage of justice, referring to *Evans v. Bartlam* [1937] AC 473.*



The House of Lords, approving the decision of the English Court of Appeal in *Ward v. James* [1966] 1 QB 273, held to the same effect in *Birkett* [1978] AC 297 (at pages 317, 326), 317, 326. For good measure, we would refer to the felicitous expression of Goulding J., in *Re Reed (a debtor)* [1979] 2 All ER 22, 25 on this point (at page 25):

"... the duties of an appellate court in such a matter as this are, in my judgment, confined to those normally exercisable where the lower court has a discretion, that is to say, we are not justified in setting aside or varying an order simply because we may think we might have come to a different conclusion ourselves on similar material. We can only interfere if either we can see that the court below has applied a wrong principle, or has taken into account matters that are in law irrelevant, or has excluded matters that it ought to have taken into account, or otherwise that no court, properly instructing itself in the law, could have come to the conclusion which in fact was arrived at."

Furthermore, Zabariah Mohd Yusof FCJ in ***Ng Hoo Kui & Anor v. Wendy Tan Lee Peng, Administrator of the Estates of Tan Ewe Kwang, deceased & Ors*** [2020] 10 CLJ 1 (FC) held as follows with emphasis added by us:

"[148] Given the aforesaid, we form the view that rather than adopting a rigid set of rules to demarcate the boundaries of appellate intervention insofar as findings of fact are concerned, the "plainly wrong" test as espoused in decisions of this court should be retained as a flexible guide for appellate courts. As long as the trial judge's conclusion can be supported on a rational basis in view of the material evidence, the fact that the appellate court feels like it might have decided differently is irrelevant. In other words, a finding of fact that would not be repugnant to common sense ought not to be disturbed. The trial judge should be accorded a margin of appreciation when his treatment of the evidence is examined by the appellate courts."



[28] Since this is a company winding-up appeal, it is apt that we reproduce ss. 465 and 466 of the Companies Act 2016 (“CA”) which reads:

465. Circumstances in which company may be wound up by Court

(1) *The Court may order the winding up if-*

(a) the company has by special resolution resolved that the company is to be wound up by the Court;

(b) the company defaults in lodging the statutory declaration under subsection 190(3);

(c) the company does not commence business within a year from its incorporation or suspends its business for a whole year;

(d) the company has no member;

(e) the company is unable to pay its debts;

(f) the directors have acted in the affairs of the company in the directors' own interests rather than in the interests of the members as a whole or acted in any other manner which appears to be unfair or unjust to members;

(g) when the period, if any, fixed for the duration of the company by the constitution expires or the event, if any, occurs on the occurrence of which the constitution provide that the company is to be dissolved;

(h) the Court is of the opinion that it is just and equitable that the company be wound up;

(i) the company has held a licence under the Financial Services Act 2013 or the Islamic Financial Services Act 2013, and that the licence has been revoked or surrendered;

(j) the company has carried on a licensed business without being duly licensed or the company has accepted, received or taken deposits in Malaysia, in contravention of the Financial Services Act 2013 or the Islamic Financial Services Act 2013, as the case may be;



(k) the company is being used for unlawful purposes or any purpose prejudicial to or incompatible with peace, welfare, security, public interest, public order, good order or morality in Malaysia; or

(l) the Minister has made a declaration under section 590.

(2) For the purpose of winding up actions commenced by the Registrar under paragraph (1)(k), the finding of the Registrar that a company is being used for unlawful purposes or any purpose prejudicial to national security or public interest or incompatible with peace, welfare, public order, security, good order or morality in Malaysia shall in all Courts and by all persons having power to take evidence for the purposes of this Act, be received as prima facie evidence until proven otherwise.

466. Inability to pay debts

(1) A company shall be deemed to be unable to pay its debts if-

(a) the company is indebted in a sum exceeding the amount as may be prescribed by the Minister and a creditor by assignment or otherwise has served a notice of demand, by himself or his agent, requiring the company to pay the sum due by leaving the notice at the registered office of the company, and the company has for twenty-one days after the service of the demand neglected to pay the sum or to secure or compound for it to the satisfaction of the creditor;

(b) execution or other process issued on a judgment, decree or order of any court in favour of a creditor of the company is returned unsatisfied in whole or in part; or

(c) it is proved to the satisfaction of the Court that the company is unable to pay its debts and in determining whether a company is unable to pay its debts the Court shall take into account the contingent and prospective liabilities of the company.

(2) A petition to wind up a company shall be filed in the Court within six months from the expiry date of the notice of demand issued under paragraph (1)(a).



[29] It is plain that the Respondent proceeded to commence winding-up of the Appellant based on ss. 465(1)(e) and 466(1)(a) of the CA by reason of the unpaid adjudication decision that has been enforced by the High Court pursuant to s. 28 of the CIPAA.

[30] Generally, the law on winding-up based on inability to pay debts has been comprehensively explained in ***Lafarge Concrete (M) Sdn Bhd v. Gold Trend Builders Sdn Bhd*** [2012] 6 MLJ 817 (CA) where Jeffery Tan JCA (later FCJ) held as follows with emphasis added by us:

"[6] Before we proceed to answer those questions, we should perhaps say that "a creditor is not required to obtain a judgment before serving a statutory demand..." (The Law of Company Liquidation 4th edn. by Andrew R Keay at p. 83) and "whether or not judgment had been obtained, an unpaid creditor is, as a general rule, entitled to a winding-up order against a company which is insolvent" (The Law of Company Liquidation 4th edn. by Andrew R Keay at p. 91). Where there is no judgment, it is not uncommon for companies to argue that the debt is disputed. But "in order to oppose a winding-up petition, the respondent must raise a bona fide dispute in both a subjective and objective sense. It must be honestly believed to exist and must be based on substantial or reasonable grounds. BMC Construction Sdn Bhd v. Dataran Rentas Sdn Bhd [2001] 1 CLJ 591; [2001] 1 MLJ 356" (Chan & Koh on Malaysian Company Law 2nd edn. at para. 22.145).

[7] In BMC Construction Sdn Bhd v. Dataran Rentas Sdn Bhd (supra), the respondent opposed the winding up petition on the ground that it had a cross-claim or set-off against the petitioner for defective works. The respondent also produced letters from its bankers to substantiate that it was solvent and had the means to settle the claim of the petitioner. On what constitutes a bona fide dispute, the court first surveyed the law and then summarised it as follows:

The respondent's point of view is that a dispute automatically arises whenever there are opposing assertions. Perhaps it is true, that whenever there are opposing assertions, there is no agreement on the matters diametrically asserted. Perhaps, in that sense of argument, debate or controversy, it is true that there is dispute whenever there are opposing assertions. But it is patently not true that a bona fide dispute automatically arises whenever there are



opposing assertions. For whether or not there is a bona fide dispute wholly depends upon the evidence (see *Chip Yew Brick Works Sdn Bhd v. Chang Heer Enterprise Sdn. Bhd* [1988] 1 CLJ 5). "The debt must be disputed on some substantial grounds" (*Morgan Guaranty Trust Co of New York v. Lian Seng Properties Sdn Bhd* [1991] 1 CLJ 260; [1991] 1 CLJ 317 (Rep); [1991] 1 MLJ 95, 97 per Hashim Yeop A Sani CJ). The facts must indicate that there is a substantial dispute (*Re Nima Travel Sdn Bhd* [1984] 1 LNS 162; [1986] 2 MLJ 374, 376). "... it is not sufficient... to say 'we dispute the claim'. (The respondent) must bring forward a prima facie case which satisfies the court that there is something to be tried, either before the court itself, or in an action, or by some other proceeding" (*Re Great Britain Mutual Life Assurance Society* [1880] 16 Ch D 246, 253 per Jessel MR). "Dispute means not just differences arising out of a party's refusal to do something but controversy over contestable matters. Mere refusal to pay is not a dispute. See the cases of *Elf Petroleum SE Asia Pte Ltd v. Winelf Petroleum Sdn Bhd* [1984] 1 LNS 166; [1986] 1 MLJ 177 and *KSM Insurance v. Ong Ah Ba & Anor* [1984] 1 LNS 147; [1986] 1 MLJ 237, both decisions by George J, (as he then was)" (*Perbadanan Kemajuan Negeri Perak v. Asean Security Paper Mills Sdn Bhd* [1991] 3 CLJ 2400; [1991] 1 CLJ 362 (Rep), per Hashim Yeop A Sani CJ, and cited in *Tan Kok Cheng & Sons Realty Co Sdn Bhd v. Lim Ah Pat* [1996] 1 CLJ 231, 236). "The dispute must be bona fide in both a subjective and objective sense. Thus it must be honestly believed to exist and must be based on substantial or reasonable grounds. Substantial means having substance and not frivolous and which the court should therefore ignore" (*Palmer's Company Law* 23 edition. p. 1117; see also *Salak Park Development Sdn Bhd v. Fajar Menyensing Sdn Bhd* [1994] 4 CLJ 580). To just say "we dispute the claim", is most definitely not enough.

[8] **"Obviously a bare allegation by the company that a dispute exists cannot be allowed to deprive a creditor of the remedy which the statute confers on her or him... It is, of course, impossible to predict in advance precisely what will constitute a 'substantial' ground but a suggested test is that there must be 'so much doubt and question about the liability to pay the debt as that the court see there is a question to be decided' or in the words of Sir George Jessel, the duty of a company to 'bring forward a prima facie case which satisfies the court that there is something to be tried'... Whether there is in fact ground for the dispute depends upon the evidence... "** (*The Law of Company Liquidation* 4th edn. by Andrew R Keay at p. 99). "Where there is a bona fide dispute as to the debt, the company cannot be said to have neglected to pay on a statutory notice" (*Palmer's Company Law* 23rd edn. at p. 1117), and a petition based on a debt which is disputed on substantial grounds will fail (see *Kumagai Gumi Co v. Zenecon-Kumagai Sdn*



Bhd & Ors And Another Application [1994] 1 LNS 279; [1994] 2 MLJ 789). "Where the company disputes the debt in good faith and on reasonable grounds, the court will not make a winding-up order... (However) It is not satisfactory for the company simply to claim that it has a defence to the creditor's claim; it must show that it has a viable defence in law and produce prima facie proof of the facts to which it relies... If there is no genuine dispute the court will make an order" (Corporate Insolvency, Law and Practice 2nd edn. by Bailey, Groves and Smith at 7.97).

[9] The making of a winding up order is not entirely a discretionary matter once a debt is established and not satisfied. "One does not like to say positively that no case could occur in which it would be right to refuse it, but ordinarily speaking, it is the duty of the court to direct a winding-up" (*Bowes v. Hope Life Insurance Society Ltd [1865] 11 HLC 389 per Lord Cranworth*). There is however authority for the proposition that Lord Cranworth's principle had been too widely stated (see *The Law of Company Liquidation 4th edn. by Andrew R Keay at p. 92*). Since our s. 218 provides that the court "may order a winding up of a company", the discretion whether to make an order for winding up lies with the court. Such discretion is however not unbridled. In *Genting Sanyen Industrial Paper Sdn Bhd v. WWL Corrugators Sdn Bhd [2000] 1 CLJ 27*, Clement Skinner JC, as he then was, balanced the two sides as follows:

The submission that there is an overriding discretion reposed in the court is well supported by authority because whilst it is accepted that as between a creditor and a company as his debtor, the creditor who proves insolvency is prima facie entitled to a winding-up order, (see the judgment of Buckley J at p. 331 in Re Crigglestone Coal Co Ltd[1906] 2 Ch 327) there are numerous cases, both local and Commonwealth, in which the overriding discretion of the court to refuse a winding-up is recognised, (see Kim Wah Theatre Sdn Bhd v. Fuhlum Development Sdn Bhd [1990] 1 LNS 42; [1990] 2 MLJ 511; Cetico Sdn Bhd V. The Tropical Veneer Co Bhd [1987] CLJ 511; Re P & J Macrae Ltd [1961] 1 All ER 302).

However... the overriding discretion of the court, like any other judicial discretion, is fairly strictly regulated and is exercised in accordance with principles that are well defined. Counsel referred to The Law of Company Liquidation, 3rd edition by J. O' Donovan at p. 61 where the author discusses the discretion of the court in these terms:

Its power to refuse an order is, however, fairly strictly regulated and is exercised in accordance with principles that are relatively well



defined. There are, in fact, certainly no more than five, and probably only four, reasons which will justify the court in refusing to make an order on the application of an unpaid creditor.

These are (1) the applicant's debt amounts to less than \$1,000; (2) the debt is bona fide disputed by the company; (3) the company has paid or tendered payment of applicant's debt; (4) winding-up is opposed by other creditors."

Moreover, in ***Maril-Rionebel (M) Sdn Bhd & Anor v. Perdana Merchant Bankers Bhd and Other Appeals [2001] 4 MLJ 187 (CA)***, Gopal Sri Ram JCA (later FCJ) held as follows also with emphasis added by us:

"But a petition for winding up is not execution. For a winding up petition is not based upon any judgment of a court. Normally, it is based on the inability of a company to pay its debts as and when they fall due. Such inability is normally evidenced by the company's inability to satisfy or compound a notice of demand issued pursuant to s. 218 of the Companies Act. But the issuance of such a notice is not a sine quo non for the presentation of a winding up petition. What is needed is compelling evidence of the company's inability to pay its debts as and when they fall due."

See also ***Bank Pembangunan (M) Bhd v. Elgi Marka Sdn Bhd [1998] 5 MLJ 504.***

[31] Although the principles on winding-up of a company for inability to pay debts are trite, the ultimate decision whether to wind-up the company is fact centric depending on the circumstances of each case.



[32] This is a case of winding-up of the Appellant based on unpaid monies pursuant to an adjudicated decision made under the CIPAA and after the decision has been ordered to be enforced as a judgment of the court pursuant to s. 28(1) CIPAA.

[33] In ***Likas Bay Precinct Sdn Bhd v. Bina Puri Sdn Bhd [2019] 3 CLJ 499 (CA)***, Abang Iskandar JCA (now PCA) held as follows with emphasis added by us:

"[17] Again, prima facie, a creditor who is not paid, has a right to file a petition to wind up the debtor company. That appears to be the law. In this regard, the case of Morgan Guaranty Trust Co of New York v. Lian Seng Properties Sdn Bhd [1991] 1 CLJ 260; [1991] 1 CLJ (Rep) 317; [1991] 1 MLJ 95 ("the Morgan Guaranty Trust case") in our view deserved mention. Briefly, the relevant facts in this Morgan Guaranty Trust case (supra) are as follows. The petitioner had demanded a sum of \$33,323,593.91 from the respondent but the respondent had failed or refused or neglected to pay the said sum. The petition for winding up also relied on the profit and loss account of the respondent company which showed that liabilities exceed assets and that the respondent company had incurred a loss, and also on just and equitable grounds that the company should be wound up. The respondent company filed a notice of motion seeking that the winding-up petition be set aside on the grounds that the petitioner was not entitled to present the petition and that the petition did not disclose a cause of action. The learned trial judge set aside the petition on the sole ground that in his view the petitioner had no locus standi to present the petition (see [1990] 1 MLJ 282). He stated that he was 'far from satisfied that the petitioner was at the material time qualified to petition the court as it did'. The learned judge took the view that the demand for payment was stage-managed and he also referred to a sharing formula agreed to by the creditors of the company which he regarded as a moratorium of the claims against the company.

[18] On appeal against the High Court's decision, and in the course of his judgement in the Morgan Guaranty Trust case (supra), Hashim Yeop Sani CJ (Malaya) had proceeded to say the following:

There are many tests to be applied to see whether a petitioner for a winding-up order has locus standi. Insolvency is always a ground relied on in a petition. Prima facie an unpaid creditor is entitled to petition for a



winding-up order against a company which fails to pay its debt. Macpherson says that the only test which seems capable of resolving all difficulties is that suggested by Crossman J in *Re North Bucks Furniture Depositories Ltd*, namely, that the term 'creditor' 'includes every person who has the right to prove in winding-up'.

[19] Indeed, the learned Justices of the Supreme Court in the *Morgan Guaranty Trust* case (*supra*) went on to say that the learned trial judge was wrong to have struck out the petition in limine when instead it should have been heard on its merits. The appeal was allowed.

[20] **Now, compared to the situation obtaining in the instant appeal before us, it was worthy of note that the debt which was the central factum of the petition had been subjected to a mutually agreed specialised litigation between the parties, albeit by way of an adjudication proceeding which had resulted in a decision by the adjudicator dated 31 December 2016. That adjudication decision in favour of the respondent petitioner had thereby evinced the fact that an amount as stated in the said adjudication decision was due and owing to the respondent from the appellant. There was no application by the appellant to set aside the said adjudication decision. In the premises, we were of the view that such an adjudication decision was good and proper as a basis upon which a winding up petition notice against the appellant may be filed for a debt in the amount, as stated in the said adjudication decision against the appellant. Armed with an adjudication decision, as it were, the respondent petitioner in the instant case stands on a stronger footing than a petitioner, say in the *NCK Wire Products Sdn Bhd* case (*supra*). As such, we were inclined to agree with the proposition that, for the purpose of filing a notice to wind up under s. 465 of the *Companies Act 2016*, a successful litigant in an adjudication proceeding need not have to register the said adjudication decision under s. 28 of *CIPAA*. As was stated with clarity by the Supreme Court Justices in the *Morgan Guaranty Trust* case (*supra*) having approved of Crossman J decision in *Re North Bucks Furniture Depositories Ltd*, namely, that the term 'creditor' 'includes every person who has the right to prove in winding-up'. It is without doubt that the respondent petitioner was a creditor to whom the appellant had been adjudicated to have owed monies to. And, *prima facie*, a creditor who is not paid, has a right to file a petition to wind up the debtor company.**

[21] Also, we were of the view that s. 31 of *CIPAA* can be invoked by a successful party. There is nothing in the language employed in both ss. 28 and 31 of *CIPAA* which would liberally suggest that s. 31 is subject to s. 28 therein. One thing is conspicuous. There is no specific reference made by either of the sections to each other. In fact s. 31(2) expressly



provides that "remedies provided by CIPAA are without prejudice to other remedies available in the construction contract or any written law..." So, it is in addition to s. 28, not in derogation thereto."

[22] As such, we were of the view that the winding-up petition was not premature, contrary to what was contended by learned counsel for the appellant before us."

[34] Recently in ***Sime Darby Energy Solution Sdn Bhd (formerly known as Sime Darby offshore Engineering Sdn Bhd) v. RZH Setia Jaya Sdn Bhd (supra)***, Gunalan Muniandy JCA held as follows with emphasis added by us:

*"[57] Before us, having reviewed the authorities and principles relating to the CIPAA's objectives and the parties' respective contentions, the central question was whether the LJC had failed to properly and sufficiently appreciate and understand the objectives of CIPAA in granting the FI in this case. **We have given due regard to the fact that there was genuine debt owing to the appellant based on an AD that was in law binding and enforceable, including by recourse to winding up proceedings.** The respondent was amply shown to be not capable of settling the judgment debt upon service of the 466 statutory notice.*

...

*[59] In the circumstances, our decision would be that the LJC erred in principle in filing to consider or correctly apply established principles and criteria of a proven judgment debt based on AD contrary to the object and intention of the CIPAA for expeditious payments of proven construction claims. **In our view, the LJC was plainly wrong in failing to strictly apply the principle expressly pronounced in Likas Bay on the basic premise of the right of the respondent as losing party in the adjudication proceeding to pursue court action or arbitration that may eventually prevail over or reverse the AD. This is an uncertain event that should not be used to preclude that statutory right of the appellant to pursue winding -up action."***



[35] The law on winding-up a company based on an adjudication decision has thus already been adequately settled by this Court. The crux of it is the unpaid successful party who obtained the adjudication decision may opt to wind-up the non-paying party.

[36] That notwithstanding, the Appellant implored us that there is nowhere in the CIPAA that expressly provided for winding-up as a remedy to enforce an adjudication decision unlike other remedies expressly prescribed in ss. 28 to 30 CIPAA. In other words, it is suggested that the court either has no jurisdiction or power to wind-up the company. We are however of the view that albeit not so expressly provided in the CIPAA, winding-up is plainly permissible as expressly stated in s. 31(2) CIPAA if the remedy is available in a written law. The remedy of winding-up of the company for inability to pay debts is plainly provided in ss. 465 and 466 CA. As a matter of fact, this has already been dealt with in **Likas Bay Precinct (supra)** and there is nothing *per incuriam* in our view.

[37] Be that as it may, the Appellant further implored us that the Decision is still disputable and that the Appellant has referred the dispute to arbitration. The Decision in the circumstances only enjoyed temporary finality. Consequently, the Appellant should not be wound-up and reliance has been made on the cases of **ASM Development (KL) Sdn Bhd v. Econpile (M) Sdn Bhd [2021] 8 MLJ 99** and **Setia Fontaines Sdn Bhd v. Pro Tech Enterprise Sdn Bhd [2023] MLJU 628**. Additionally, the Appellant relied on the Singapore cases of **Lim Poh Yeoh v. TS Ong Construction Pte Ltd [2016] SGHC 179** and **AnAn Group (Singapore) Pte Ltd v. VTB Bank (Public Joint Stock Company) [2020] 1 SLR 279 (CA)**.



[38] It is trite and plain that a company may be wound-up on the ground of inability to pay debts albeit the payment sought is not a judgment debt; see ***PECD Construction Sdn Bhd v. Freehold Point Sdn Bhd* [2008] 3 CLJ 215**. This is commonly done for debt premised on unpaid invoices and thereafter upon the service of notice which invokes the statutory presumption accorded by s. 466(1)(a) CA. In such instances, it is also common that the non-paying party will seek a Fortuna injunction to restrain the commencement or continuation of the winding-up proceeding. If it is established there is a *bona fide* dispute on the alleged debt on substantial or reasonable grounds, either the Fortuna injunction will be granted, see ***Lafarge Concrete (M) Sdn Bhd v. Gold Trend Builders Sdn Bhd* (supra)** or the winding-up proceeding will be struck out; see ***Pembinaan Purcon v. Entertainment Village Sdn Bhd* [2001] 1 MLJ 545**.

[39] For winding-up proceeding based on unpaid construction payment debts arising after the advent of the CIPAA particularly where the debt is based on an adjudicated decision, it is our view critical to properly understand the notion of disputability of the debt. Put in another way, disputability must be seen in its proper context. In this regard, we hold that an unpaid debt unadjudicated in a CIPAA proceeding will be disputable if the non-paying party has *prima facie* established a *bona fide* dispute of the debt on substantial or reasonable grounds. However, if the dispute on the debt has been adjudicated which resulted in an adjudication decision obtained in favour of the unpaid party, the debt ceases to be disputable in an ensuing winding-up proceeding. This is because the disputed debt has been independently adjudicated by a neutral third party. More pertinently, it should not be open to the non-paying party to again dispute the debt when the sanctity of the adjudication decision has been preserved by the



subsequent court orders refusing to set aside and/or stay as well as allowing enforcement of the adjudication decision as a judgment pursuant to ss. 27, 16 and 28 CIPAA respectively. Consequently, it is immaterial in the winding-up court that the non-paying still disputes the adjudicated debt and has referred the dispute to arbitration or the court for final determination; see ***Barisan Performa Sdn Bhd v. Hype Park City Sdn Bhd* [2018] MLJU 10**. The disputability of the dispute can only be done in the arbitration or the court to enable the parties to finally re-contest the dispute *de novo* unabated by the adjudication decision as well as without attracting *res judicata* because the adjudication decision enjoyed temporary but not perpetual finality; see ***G-Pile System Sdn Bhd v. CMMC Sdn Bhd and Anor* [2021] 1 LNS 1727**.

[40] We are nonetheless mindful that winding-up proceeding is a draconian procedure which may result in irreparable damage to business and reputation but we think have to heed the legislative objective of the CIPAA to alleviate the financial woes prevalent in the Malaysian construction industry. The objective of CIPAA is threefold as stated in the preamble thereto, viz.:

- (i) facilitate regular and timely payment;
- (ii) provide a mechanism for speedy dispute resolution through adjudication; and
- (iii) provide remedies for recovery of payment in the construction industry.



[41] We know that the Respondent will possibly be amongst many unsecured creditors with a claim on the Appellant's assets and there is no assurance that the adjudicated debt will be wholly recovered from the wound-up Appellant. That aside, there is also often a significance lapse of time between the Appellant entering into liquidation and the making of payment to the creditors by the liquidator. This is the commercial choice of the Respondent, probably of last resort because the other enforcement remedies had been pursued without fruition. On the other hand, we have also duly considered and find that if the Appellant is wound-up, the Appellant through the liquidator may still recover from the Respondent should the Appellant ultimately succeed instead in the on-going arbitration proceeding between them.

[42] In the premises, we are, with respect, constrained to hold that the decisions in ***ASM Development (KL) Sdn Bhd v. Econpile (M) Sdn Bhd (supra)*** and ***Setia Fontaines Sdn Bhd v. Pro Tech Enterprise Sdn Bhd (supra)*** relied upon by the Appellant were erroneously made. Furthermore, as to the Singapore case of ***Lim Poh Yeoh v. TS Ong Construction Pte Ltd (supra)*** which has been later considered in ***Diamond Glass Enterprise Pte Ltd v. Zhong Kai Construction Co Pte Ltd [2021] SGCA 61 (CA)***, we find that they are both distinguishable because of the absence of the equivalent s. 31(2) CIPAA in the Singapore Building and Construction Security of Payment Act 2004. The other Singapore case of ***AnAn Group (Singapore) Pte Ltd v. VTB Bank (Public Joint Stock Company) (supra)*** is plainly distinguishable by reason that there is no subsisting adjudication decision involved in the winding-up proceeding.



[43] Simply put, we hold that the court has the jurisdiction and power to wind-up the Appellant for failure to pay on the Decision. Hence, we find no appealable error in the learned Judge's finding in paragraph (9) and (25) of the Judgment that warrants our appellate intervention.

[44] On the specific facts and circumstances of this case, we find that the dispute over the Respondent's unpaid payment in interim certificate no. 4R has been adjudicated in the adjudication proceeding. The Decision is however found in favour of the Respondent notwithstanding the Appellant's primary defence that was already encapsulated in the payment made by virtue of the settlement agreement made by them.

[45] However, after the Decision was made on 4th February 2020, the Appellant's architect issued a statement of final accounts dated 25th February 2020 but this statement, without agreement of the Respondent, was subsequently further revised and reduced by the architect in valuation report no. 37, interim certificate no. 37 and revised statement of final accounts issued on 13th August 2020. These statements of final accounts substantially reduced the amount owing by the Appellant to the Respondent.

[46] Moreover, the Appellant added cross claims of liquidated damages for late completion as well as damages for defective work done to resist payment to the Respondent.

[47] Notwithstanding that it is unnecessary to consider the alleged disputes against the Decision that are advanced by the Appellant to oppose the winding-up proceeding as alluded by us in paragraphs [35] to [40] above, the learned Judge went on to deal with the disputes raised by



the Appellant in the Petition probably because the disputes were partly in addition to those raised earlier during the adjudication proceeding.

[48] In this respect, we find that the Appellant must be precluded from advancing these disputes to oppose the Petition because they were in fact raised by the Appellant post the Decision to support its setting aside and/or stay applications as well as to resist the Respondent's enforcement application in relation to the Decision. The Appellant was unsuccessful including its subsequent appeal against the enforcement order. More pertinently, the Appellant again raised and repeated the same in its interlocutory Fortuna injunction application in the winding-up proceeding but which was also dismissed on 20th October 2022. Issue estoppel must hence be invoked here in our view.

[49] Nonetheless, we have reviewed the learned Judge's Judgment particularly paragraphs (20) to (25) therein. We are satisfied that the Appellant's disputes as advanced lack *bona fide* and are contrived merely to defeat the Petition. In particular, we noted that the Appellant's architect unilaterally revised previously certified variation orders after the making of the Decision as well as the Appellant's allegation for late completion surfaced in 2021 whilst the project was completed in December 2017. These are repugnant to common sense; see ***Ng Hoo Kui v. Wendy Tan Lee Peng, Administrator of the Estates of Tan Ewe Kwang, deceased & Ors (supra)***. Thus, we again find no appealable error in the learned judge's finding that justified our appellate intervention.

[50] Finally, the learned Judge found in paragraphs (27) to (33) of the Judgment that the Appellant is unable to pay its debts based on the financial information adduced before him. We have reviewed the same



and also find there is no appealable error which warrants our appellate intervention. We specifically noted that the Appellant is no longer operational as admitted during the judgment debtor summons proceeding. Furthermore, there were minimum sums only maintained by the Appellant in its banks that are garnishable. It is plain to us that the Appellant did not have cash flow solvency and that is sufficient to justify winding-up based on s. 465(1)(e) CA; see ***Ahmad Zaki Sdn Bhd v. Meor Hamzah (M) Sdn Bhd*** [2016] MLJU 1391 and ***Sme Majujaya Sdn Bhd v. Oon Brothers Electrical Trading Co Sdn Bhd*** [2018] MLJU 899.

[51] In summary, we are satisfied that the Appellant does not have a meritorious appeal.

CONCLUSION

[52] For the foregoing reasons, we therefore unanimously dismiss the appeal with agreed costs of RM 10,000.00 subject to the allocator.

Dated this 6th March 2024

Sgd.

LIM CHONG FONG

JUDGE

COURT OF APPEAL



LIST OF COUNSELS:

Counsels for Appellant

1. Sanjay Mohan
2. Wong Li-Wei
3. Tan Jia Shen

Solicitors for Appellant

MESSRS. SANJAY MOHAN.

Advocates & Solicitors,
Unit 5.01, Level 5,
Work @ Clearwater,
Jalan Changkat Semantan,
50490 Kuala Lumpur.

Counsels for Respondent

1. Rohan Arasoo Jeyabalah
2. Amy Hiew Kar Yi
3. Pan Yan Teng
4. Lim Ren Wei

Solicitors for Respondent

MESSRS. HAROLD & LAM PARTNERSHIP.

Suite 32-5, 32nd Floor,
Oval Tower Damansara,
685 Jalan Damansara,
60000 Kuala Lumpur.

STATUTE/LEGISLATION REFERRED TO:

ss. 465 and 466 of the Companies Act 2016; and

ss. 16, 27, 28, 29, 30 & 31 of the Construction Industry Payment and Adjudication Act 2012.

CASES REFERRED TO:

Sime Darby Energy Solution Sdn Bhd (formerly known as Sime Darby Offshore Engineering Sdn Bhd) v. RZH Setia Jaya Sdn Bhd [2022] 1 MLJ 458;

Vasudevan v. T Damodaran & Anor [1981] 2 MLJ 150;



Lafarge Concrete (M) Sdn Bhd v. Gold Trend Builders Sdn Bhd [2012] 6 MLJ 817;

Maril-Rionebel (M) Sdn Bhd & Anor v. Perdana Merchant Bankers Bhd and Other Appeals [2001] 4 MLJ 187;

Likas Bay Precinct Sdn Bhd v. Bina Puri Sdn Bhd [2019] 3 CLJ 499;

ASM Development (KL) Sdn Bhd v. Econpile (M) Sdn Bhd [2021] 8 MLJ 99;

Setia Fontaines Sdn Bhd v. Pro Tech Enterprise Sdn Bhd [2023] MLJU 628;

Lim Poh Yeoh v. TS Ong Construction Pte Ltd [2016] SGHC 179;

AnAn Group (Singapore) Pte Ltd v. VTB Bank (Public Joint Stock Company) [2020] 1 SLR 279;

PECD Construction Sdn Bhd v. Freehold Point Sdn Bhd [2008] 3 CLJ 215;

Pembinaan Purcon v. Entertainment Village Sdn Bhd [2001] 1 MLJ 545;

Barisan Performa Sdn Bhd v. Hype Park City Sdn Bhd [2018] MLJU 10;

G-Pile System Sdn Bhd v. CMMC Sdn Bhd and Anor [2021] 1 LNS 1727;

Diamond Glass Enterprise Pte Ltd v. Zhong Kai Construction Co Pte Ltd [2021] SGCA 61; and

Hoo Kui v. Wendy Tan Lee Peng, Pentadbir Kepada Harta Pusaka Tan Ewe Kwang Simati & Ors [2020] MLJU 1469.

